



OFFICE OF RURAL COMMUNITY AFFAIRS  
DISASTER RECOVERY PROGRAM



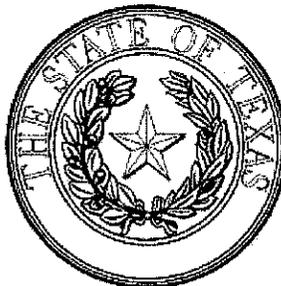
Texas Community Development Block Grant Program  
2008 Supplemental Disaster Recovery Fund:  
Hurricanes Dolly and Ike

Non-Housing Activities Application  
**Harris County**

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APPLICANT NAME

Council of Government:           H-GAC          



## GENERAL OVERVIEW OF THIS APPLICATION

1. This application is for **non-housing** activities.

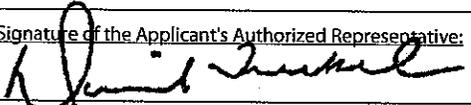
All activities must have documented proof of an impact by a major natural disaster declared in 2008. There must be a clear and compelling need related to a major natural disaster declaration, hurricane disaster relief, long-term recovery and/or restoration of infrastructure. An activity underway prior to a Presidential disaster declaration will not qualify unless the disaster impacted the project.

All eligible activities will be allowed so long as the activity is directly related to a major natural disaster declaration in 2008 through actual damage or a failure to function and is allowed under the State of Texas Plan for Disaster Recovery.

2. Applicants are encouraged to develop their community recovery projects in a manner that considers an integrated approach to housing, economic revitalization, and overall community recovery. Consideration of long-term planning processes is also highly encouraged.

3. Government buildings that are used for general conduct of government business (city, county) such as city halls and county courthouses are generally ineligible. However, in the event that a community's governmental infrastructure was damaged to such an extent that the recovery of that community is further impeded by a severe or total absence of adequate governmental facilities, then an exception to the prohibition of funding for buildings used for the general conduct of government may be requested by ORCA to HUD on a case-by-case basis.

4. For detailed information regarding Application Instructions, see the Supplemental Disaster Recovery Non-Housing Activities Application Guide.

<b>1. TYPE OF SUBMISSION</b> Application: <input checked="" type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction Pre-application: <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction		<b>2. DATE SUBMITTED:</b> _____	APPLICANT IDENTIFIER: _____
		<b>3. DATE RECEIVED BY STATE:</b> _____	STATE APPLICATION IDENTIFIER: _____
		<b>4. DATE RECEIVED BY FEDERAL AGENCY:</b> _____	FEDERAL IDENTIFIER: _____
<b>5. APPLICANT INFORMATION:</b>			
Legal Name: Harris County		Organizational Unit: Community Services Department	
Address (City, County, State, and Zip Code) of applicant:  8410 Lantern Point Houston, Texas 77054		Name/Title, Agency or Company, Address, Area Code, Telephone and Fax Numbers, and e-mail address of applicant preparer: David B. Turkel, Director Harris County Community Services Department 8410 Lantern Point Houston, Texas 77054 713-578-2002 David.Turkel@csd.hctx.net	
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 76-0454514		<b>6a. DUNS NUMBER:</b> 072206378	
<b>7. TYPE OF APPLICANT:</b> B. County Government		<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
<b>9. NAME OF FEDERAL / STATE AGENCY:</b> Office of Rural Community Affairs: Disaster Recovery Division		<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> 14-228 Title: Texas Community Development Block Grant Program (TxCDBG)	
<b>11. PROJECT TYPE:</b>		<b>11a. TYPE OF APPLICATION:</b> Disaster Relief Supplemental Fund	
<b>12. TARGET AREA(S) AFFECTED BY THE PROJECT:</b>  The entire County of Harris with the exception of City of Houston		<b>13. APPLICANT'S FISCAL YEAR:</b>  Beginning Date: <u>March 1</u> Ending Date: <u>February 28</u>	
<b>14. CONGRESSIONAL DISTRICTS:</b>		Representative: <u>attached</u> Senate: <u>attached</u> Congress: <u>attached</u>	
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS</b>	
A. TxCDBG DR REQUEST: <u>\$56,837,950.00</u> B. FEDERAL: _____ C. STATE: _____ D. APPLICANT: _____ E. LOCAL: _____ F. OTHER: _____ G. TOTAL: <u>\$56,837,950.00</u>		<input type="checkbox"/> Yes the preapplication / application was made available to the State Executive Order 12372 process for review on: Date: _____ <input checked="" type="checkbox"/> No <input checked="" type="checkbox"/> Program is not covered by E.O. 12372 -OR- <input type="checkbox"/> Program has not been selected by the State for review	
<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b> <input type="checkbox"/> Yes. If "Yes", attach an explanation. <input checked="" type="checkbox"/> No			
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE CERTIFICATIONS AND CITIZEN PARTICIPATION PLAN INCLUDED IN THE PROCEDURES SECTION OF THE TxCDBG PROGRAM APPLICATION GUIDE IF THE ASSISTANCE IS AWARDED.</b>			
<b>a. Typed Name of the Applicant's Authorized Representative:</b> David B. Turkel		<b>b. Title of the Applicant's Authorized Representative:</b> Director	<b>c. Telephone Number</b> +1 (713) 578-2002
<b>d. Signature of the Applicant's Authorized Representative:</b> 		<b>Date/Time Field</b> _____	

**PROJECT APPROVAL INFORMATION:**

	Yes	No	N/A
1. Will the assistance requested serve or be located on a Federal Installation?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Will the assistance requested have any negative impact(s) or effect(s) on the environment?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>Note: All funded applications will have to comply with Federal regulations regarding environment clearance before funds are released.</i>			
3. Is the project in a designated flood hazard area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4. Will the assistance requested cause the displacement of families, individuals, farms, or businesses?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Does the applicant or service provider currently hold the Certificate of Convenience and Necessity (CCN) for the target area proposed in the application?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
6. The applicant certifies that financial records for the proposed project will be kept at an officially designated city / county site, accessible by the public, and will be adequately managed on a timely basis using generally accepted accounting principles?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
7. Has the applicant chosen to self-administer the proposed project?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
If Yes, will the proposed project be administered jointly by local staff and a third-party administrator?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
8. Has the applicant chosen to use a third-party grant administrator to administer the proposed project?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
9. Has the applicant chosen to utilize in-house engineering staff (city or county) to complete the engineering services for the proposed project?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
10. Has the applicant chosen to use a third-party engineer to perform engineering services for the proposed project?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

## SECTION 1

### LONG-TERM PLANNING

Applicants are encouraged to develop their community recovery projects in a manner that considers an integrated approach to housing, infrastructure, economic revitalization, and overall community recovery. Consideration of long-term planning processes is also highly encouraged.

Provide a brief description of how the projects addressed in this application form part of an integrated approach to recovery.

On September 13, 2008, Hurricane Ike made landfall along the upper Texas gulf-coast. Hurricane Ike was the third most destructive hurricane to ever make landfall in the United States and the third costliest U.S. hurricane of all time, behind Hurricane Andrew of 1992 and Hurricane Katrina of 2005. Ike, a Category 2 Hurricane with maximum sustained winds of 110 mph, covered over 425 miles of Texas coastline. Harris County took a direct hit with the eye of the storm passing over Galveston Bay.

Since this date, Harris County has admirably provided quick responses in the recovery and rebuilding efforts. Sensing the urgency for planning not only for immediate needs but also long-term recovery, and the impending flow of federal funds to stimulate recovery, Harris County embarked on the ambitious goal of cataloging and defining both the estimates of total damages from the storm, and cost estimates of the unmet needs. The Harris County Damage Assessment captures as much data as possible from the unincorporated areas in Harris County plus every incorporated area except the City of Houston. These participating communities were canvassed for information regarding repair estimates from storm damage, hazard mitigation options, economic losses of businesses, and public services needs with the ultimate goal of calculating unmet needs of Harris County.

One of the largest and most important tasks of recovery is identifying, documenting, and reporting the costs of all damages incurred by the storms. Resources are scarce, yet timeliness is critical. It is equally important to identify the impact of those damages to the communities and its residents. The Harris County Damage Assessment is a guidebook for long-term planning and recovery. A copy of the Assessment is attached to this application in CD format.

Hurricane Ike was one of the costliest storms in recent years with a projected cost of \$3.58 billion in residential housing damage in Harris County, excluding the city of Houston. Harris County has a total of more than 532,300 residential units (single family, multi-family, and mobile home). Of the total units, about 230,502 or 43.3 percent, experienced damage ranging from affected to destroyed. As reported in the Hurricane Ike Impact report developed by the State of Texas, Division of Emergency Management, an average of 27% of the wind damaged homes were uninsured and an average of 61% of the flood damages were uninsured. Total projected housing damage for unincorporated Harris County is estimated at \$2.37 billion with expected funding of \$2.11 billion from FEMA and other sources. This leaves a gap or "unmet need" of \$261 million to be addressed in order to provide the necessary financial assistance to the residents of Harris County that was impacted by Hurricane Ike. Additionally, projected housing damage for incorporated Harris County is estimated at \$1.2 billion with an estimated \$1.07 billion in funding expected to be received from FEMA and other sources, leaving a gap or "unmet need" of \$132 million. This creates a total unmet housing need for Harris County of \$394 million.

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Infrastructure within Harris County was significantly impacted by Hurricane Ike, resulting in almost \$582 million in infrastructure repairs necessary for long term recovery. Critical Infrastructure such as buildings, water, sewer, drainage, generators and equipment, Utility Infrastructure, Transportation, and Navigation and Waterways Infrastructure projects were tabulated based on input received from various communities and other entities within Harris County. Based on the Projects Worksheets that have been written as of this report, it is anticipated that Harris County will have unmet infrastructure needs of approximately \$499 million. Of the damage that was categorized as caused by wind, flood, or surge, approximately 53% was attributed to wind, 34% to surge, and the remainder to flood. The projects in this application seek to fill some of this unmet need.

During all of the site visits made to Harris County communities, it was evident that Hazard Mitigation is a top priority. Hazard mitigation breaks the recurrent reconstruction cycle. When recurrent disasters take place, such as hurricanes, repeated damage and reconstruction occurs. This is often more expensive as the years go by. It is very important to a community's revitalization to build stronger, safer and smarter to eliminate long term risks caused by disasters in order to reduce future injuries and future damage. Hazard Mitigation dollars will be very limited in Texas. The funds that are allocated to the State of Texas for hazard mitigation activities will be awarded on competitive bases statewide. The study shows that there is a need for \$1.5 billion for mitigation activities for infrastructure, \$21.8 million for economic development mitigation, \$36.4 million for social service mitigation and \$81.8 million for mental health mitigation needs. Hazard mitigation is needed to break this repetitive cycle by producing less vulnerable conditions though post-disaster repairs and reconstruction.

## DESCRIPTION OF THE NEED(S) ADDRESSED IN THIS APPLICATION & PROJECT SUMMARY

Provide a narrative regarding all aspects of the project. This description should include the cause of the **damage** (i.e. wind, wind driven rain, rising water, etc...) or **failure to function**; current condition of the facility; detailed description of the project that coincides with the information contained in both Tables 1 and 2; and the total number of households, businesses, and people that will directly benefit from each proposed activity.

All activities must have documented proof of an impact by either Hurricane Dolly or Hurricane Ike. There must be a clear and compelling need related to the disaster declaration, hurricane disaster relief, long-term recovery and/or restoration of infrastructure.

On September 13, 2008, Hurricane Ike made landfall along the upper Texas gulf-coast. Hurricane Ike was the third most destructive hurricane to ever make landfall in the United States and the third costliest U.S. hurricane of all time, behind Hurricane Andrew of 1992 and Hurricane Katrina of 2005. Ike, a Category 2 Hurricane with maximum sustained winds of 110 mph, covered over 425 miles of Texas coastline. Harris County took a direct hit with the eye of the storm passing over Galveston Bay. The storm caused wind and flood damage to many facilities within Harris County particularly along the bay. The storm also caused a system wide power outage that effected over million Centerpoint Energy customers in the county for several days and for some weeks. This loss of power cause many utility systems and facilities to fail to function. Loss of power caused wastewater treatment and water supply systems to fail thus increasing harm to the public's health and safety.

See attached files for project specific information on need and summaries.

**SECTION 2**

**ACTIVITY SPECIFIC QUESTIONS**

*Check all activities that are applicable.*

- |   |  |
|---|--|
| <input checked="" type="checkbox"/> Water System Improvements               | <input checked="" type="checkbox"/> Sewer / Wastewater Improvements                |
| <input checked="" type="checkbox"/> Road / Street/ Bridge Improvements      | <input checked="" type="checkbox"/> Drainage Improvements                          |
| <input type="checkbox"/> Demolition and Clearance                           | <input checked="" type="checkbox"/> Fire Protection Facilities                     |
| <input checked="" type="checkbox"/> Community Centers/ Shelters             | <input type="checkbox"/> Debris Removal  |
| <input type="checkbox"/> Public Services                                    | <input type="checkbox"/> Economic Development                                      |
| <input type="checkbox"/> Buyouts  | <input checked="" type="checkbox"/> Planning (long-term recovery planning studies) |
| <input checked="" type="checkbox"/> General Conduct of Government (limited) | <input checked="" type="checkbox"/> Other Utilities                                |

**SECTION 3**

**NATIONAL PROGRAM OBJECTIVES**

1. Activities benefiting low-to-moderate income persons.

Method(s) used to determine the beneficiaries:

LMI Area Benefit:       LMI Limited Clientele:       LMI Direct Benefit:

2. Prevention/ Elimination of Slums or Blight.

3. Urgent Needs

What conditions are present in the area to designate and qualify the activity as urgent need?  
Projects correct conditions that treated health and safety of the population due to a Federally Declared Natural Disaster: Hurricane Ike. Conditions were loss/disruption of potable water and wastewater treatment, health and safety services due to public facility damage, and damaged roadways. See project files for detailed information by project.

**Justification of Beneficiary Identification Method:**

Beneficiary information was determined using the recent HUD 2000-Census Data information for Harris County.

**PROJECT BENEFICIARY INFORMATION**

*MUST BE COMPLETED FOR EACH ACTIVITY EXCLUDING ENGINEERING AND PROJECT DELIVERY*

<u>ACTIVITY</u>	<u>TOTAL MALE BENEFICIARIES</u>	<u>TOTAL FEMALE BENEFICIARIES</u>	<u>TOTAL BENEFICIARIES</u>
1a	142,196	137,952	280,148
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	109,212	94,393	203,605
Black/African American	4,409	472	4,881
Asian	3,108	136	3,244
American Indian/Alaskan Native	707	1,079	1,786
Native Hawaiian/Other Pacific Islander	80	0	80
<b>Activity Total:</b>			213,596
<u>ACTIVITY</u>	<u>TOTAL MALE BENEFICIARIES</u>	<u>TOTAL FEMALE BENEFICIARIES</u>	<u>TOTAL BENEFICIARIES</u>
1b	254,921	256,091	511,012
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	271,158	118,383	389,541
Black/African American	26,094	542	26,636
Asian	9,889	419	10,308
American Indian/Alaskan Native	1,792	748	2,540
Native Hawaiian/Other Pacific Islander	86	0	86
<b>Activity Total:</b>			429,111
<u>ACTIVITY</u>	<u>TOTAL MALE BENEFICIARIES</u>	<u>TOTAL FEMALE BENEFICIARIES</u>	<u>TOTAL BENEFICIARIES</u>
3	19,337	18,790	38,127
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	25,599	5,880	31,479
Black/African American	1,105	4	1,109
Asian	723	35	758
American Indian/Alaskan Native	122	60	182
Native Hawaiian/Other Pacific Islander	182	0	182
<b>Activity Total:</b>			33,710
<u>ACTIVITY</u>	<u>TOTAL MALE BENEFICIARIES</u>	<u>TOTAL FEMALE BENEFICIARIES</u>	<u>TOTAL BENEFICIARIES</u>
4	20,873	20,238	41,111

<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	34,506	2,310	36,816
Black/African American	611	0	611
Asian	1,140	0	1,140
American Indian/Alaskan Native	173	19	192
<b>Activity Total:</b>			38,759
<b>ACTIVITY</b>	<b>TOTAL MALE BENEFICIARIES</b>	<b>TOTAL FEMALE BENEFICIARIES</b>	<b>TOTAL BENEFICIARIES</b>
5	29,995	29,306	59,301
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	33,506	9,126	42,632
Black/African American	2,000	21	2,021
Asian	1,416	6	1,422
American Indian/Alaskan Native	228	54	282
Native Hawaiian/Other Pacific Islander	13	4	17
<b>Activity Total:</b>			46,374
<b>ACTIVITY</b>	<b>TOTAL MALE BENEFICIARIES</b>	<b>TOTAL FEMALE BENEFICIARIES</b>	<b>TOTAL BENEFICIARIES</b>
6	43,989	43,926	87,915
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	49,882	19,083	68,965
Black/African American	5,296	151	5,447
Asian	1,955	93	2,048
American Indian/Alaskan Native	233	108	341
Native Hawaiian/Other Pacific Islander	10	0	10
<b>Activity Total:</b>			76,811
<b>ACTIVITY</b>	<b>TOTAL MALE BENEFICIARIES</b>	<b>TOTAL FEMALE BENEFICIARIES</b>	<b>TOTAL BENEFICIARIES</b>
9	37,167	37,520	74,687
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	55,964	7,149	63,113
Black/African American	3,140	0	3,140
Asian	826	0	826

American Indian/Alaskan Native	339	81	420
<b>Activity Total:</b>			67,499
<b>ACTIVITY</b> 10	<b>TOTAL MALE BENEFICIARIES</b> 16,232	<b>TOTAL FEMALE BENEFICIARIES</b> 15,805	<b>TOTAL BENEFICIARIES</b> 32,037
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	23,322	4,840	28,162
Black/African American	2,120	74	2,194
Asian	1,924	0	1,924
American Indian/Alaskan Native	86	7	93
<b>Activity Total:</b>			32,373
<b>ACTIVITY</b> 14	<b>TOTAL MALE BENEFICIARIES</b> 4,910	<b>TOTAL FEMALE BENEFICIARIES</b> 4,950	<b>TOTAL BENEFICIARIES</b> 9,860
<b>Race</b>	<b># Non-Hispanic Beneficiaries</b>	<b># Hispanic Beneficiaries</b>	<b>Total Beneficiaries</b>
White	7,854	704	8,558
Black/African American	482	0	482
Asian	18	0	18
American Indian/Alaskan Native	66	6	72
<b>Activity Total:</b>			9,130
<b>TOTAL</b>			<b>947,363</b>

1. Was a TxDBG Survey used to identify beneficiaries? Yes:  No:

2. Was 2000 Census information used to identify beneficiaries?  Yes  No

a. Has the required Census map been provided? Yes  No  N/A

b. List all census tracts and block groups included in the project area. Be sure to identify the total beneficiaries claimed for each area. A spreadsheet or Census document may be submitted in lieu of completing this question (be sure to indicate "Refer to the attached HUD-2000 Census Based Data Spreadsheet". For citywide or countywide projects, indicate "Citywide" or "Countywide".

**CENSUS GEOGRAPHIC AREA DATA:**

Census Tract(s)	Block Group(s)	Persons Benefiting
see attached		

Refer to the attached HUD - 2000 Census Based Data Spreadsheet

Citywide?  Countywide?

3. Provide the number of project beneficiaries identified through each of the following methods:

TxDBG Survey: \_\_\_\_\_ 2000 Census: 448,836 Area Benefit: \_\_\_\_\_

Limited Clientele: \_\_\_\_\_

4. If beneficiaries were identified by using a survey as opposed to using 2000 Census information, provide a ***detailed*** explanation of the reason. A response such as "to reach the low to moderate income level" is ***not*** acceptable.